Recommender Systems for Democracy: Toward Adversarial Robustness in Voting Advice Applications

Frédéric Berdoz¹, Dustin Brunner, Yann Vonlanthen¹ and Roger Wattenhofer

ETH Zurich, Switzerland

fberdoz@ethz.ch, yvonlanthen@ethz.ch, wattenhofer@ethz.ch

Abstract

Voting advice applications (VAAs) help millions of voters understand which political parties or candidates best align with their views. This paper explores the potential risks these applications pose to the democratic process when targeted by adversarial entities. In particular, we expose 11 manipulation strategies and measure their impact using data from Switzerland's primary VAA, Smartvote, collected during the last two national elections. We find that altering application parameters, such as the matching method, can shift a party's recommendation frequency by up to 105%. Cherrypicking questionnaire items can increase party recommendation frequency by over 261%, while subtle changes to parties' or candidates' responses can lead to a 248% increase. To address these vulnerabilities, we propose adversarial robustness properties VAAs should satisfy, introduce empirical metrics for assessing the resilience of various matching methods, and suggest possible avenues for research toward mitigating the effect of manipulation. Our framework is key to ensuring secure and reliable AI-based VAAs poised to emerge in the near future.

1 Introduction

Recent advances in information technology have significantly transformed our daily lives. One area that remains relatively underexplored is digital democracy, which integrates digital innovations into the political system. Among the most notable developments in this field is the emergence of Voting Advice Applications (VAAs). VAAs provide voters with personalized recommendations on which parties or candidates best align with their preferences and policy stances. VAAs exist in as many as 30 countries across the world, including the USA, Canada, Australia, as well as many European countries [Terán, 2020]. Interestingly, the legal basis of VAAs varies widely from country to country, ranging from publicly governed and regulated entities to loosely controlled private associations [Garzia and Marschall, 2012]. Strikingly, almost

every country chooses a different method to match voters to candidates [Louwerse and Rosema, 2014]. In countries where VAAs are currently in use, they are often consulted by 10-50% of voters [Terán, 2020], making them a highly popular source of information. On top of that, the advice provided by these applications has been shown to significantly influence both voter turnout and voter decisions [Munzert and Ramirez-Ruiz, 2021]. In Switzerland specifically, Germann and Gemenis [2019] showed that the VAA mobilized 58,000 additional voters in 2007, while Ladner and Pianzola [2010] reported that 67% of the users had stated that the VAA had influenced their voting behavior. The profound impact of VAAs has gone as far as triggering a shift from representative to promissory democracy, in which VAA profiles are interpreted as electoral promises [Ladner, 2016]. This transition occurred without requiring any changes to constitutional or legal frameworks. While the benefits of VAAs are undeniable and well-documented [Munzert and Ramirez-Ruiz, 2021], for the first time, this study aims to shed light on their potential vulnerabilities. Specifically, we seek to quantify the impact that a hypothetical adversarial actor could have on the recommendations. Toward this goal, we focus our analysis on Smartvote, Switzerland's primary VAA. In 2023, Smartvote was used by up to 20% of eligible Swiss voters, up from 17% in 2011. In 2023, a total of 2.1 million voting advice reports were created [Politools, 2024a]. Our contributions:

- 1. We propose three adversarial robustness properties for VAAs. Namely, robustness against manipulation by (i) candidates and parties, (ii) platform operators, and (iii) question designers (Section 2).
- 2. We empirically demonstrate the importance of these robustness properties by leveraging two comprehensive datasets collected by Smartvote during the Swiss national elections of 2019 and 2023. We uncover a total of 11 vulnerabilities through which adversaries could manipulate the recommendations (Table 1 and App. C).²
- 3. Based on the highest-risk vulnerabilities, we suggest 9 metrics to compare the adversarial robustness of existing and newly proposed matching methods (Section 5).
- 4. Finally, with input from Politools, the non-profit organization behind Smartvote, we propose research directions to mitigate these vulnerabilities, enabling the development of more robust VAAs in the future (Section 6).

¹Corresponding authors.

²See extended version for App. references (arXiv:2505.13329).

Vulnerability	Adversary Type	Code	Section	Data	Benefactors	Visibility Gain	Likelihood	Impact
Answer Optimization	Candidates	AO	4.1	~	2	259%	Low	High
Answer Calibration	Candidates	AC	4.1	×		248%	High	High
Diversification	Candidates (Party)	DIV	4.1	×		345%	Medium	High
List Centralization	Candidates (Party)	LC	App. C	×	: ≡	-	Low	Low
Matching Method	Platform operator	MM	4.2	×	<u> </u>	105%	Medium	Medium
Question Ordering	Platform operator	QO	App. C	~	×	6%	Low	Low
Weight Selection	Platform operator	WS	4.2	×	<u> </u>	≈15%	Low	Low
Similarity Score	Platform operator	SS	4.2	×			Medium	Low
Tie-breaking	Platform operator	TB	App. C	×	.	210%	Medium	Medium
Question Favoritism	Question designer	QF	4.3	✓		261%	Low	High
Question Correlation	Question designer	QC	4.3	×	þ	-	Medium	Medium

Table 1: Overview of the main vulnerabilities associated with each type of adversary, with type-specific color codes for reference in the paper. The *Data* column indicates whether a strategy exploiting that vulnerability requires knowledge of the voters' or candidates' answers. For *Benefactors*, denotes single candidates, denotes lists, denotes parties, and denotes party coalitions (i.e., left, center, right as shown in Figure 5). The primary benefactor is highlighted in **black**, secondary benefactors are shown in gray. The *Visibility Gain* factor indicates its best-case potential relative increase in visibility in the VAA if that vulnerability is exploited, as estimated by our experiments throughout the paper (left blank if no experiment was conducted). The table also includes a subjective assessment of the *Likelihood* and *Impact* of each strategy.

2 Background

Most popular VAAs use a set of questions $Q = \{q_t\}_{t=1}^{N_q}$ to position both candidates $C = \{c_j\}_{j=1}^{N_c}$ and voters $V = \{v_i\}_{i=1}^{N_v}$ within the high-dimensional Euclidean space \mathbb{R}^{N_q} . Formally, each question $q_t: V \cup C \rightarrow A_t$ assigns an answer to a given voter or candidate, with $A_t \subseteq \mathbb{R}$ being the set of allowable answers for that question (generally discrete and bounded). For example, the question "Are VAAs robust?" might map the answers "No", "Rather no", "Rather yes", and "Yes" to the numerical values 0, 25, 75, and 100, respectively. Additionally, for each question q_t , voters can typically choose a numerical weight within a set of allowable values $W_t \subseteq \mathbb{R}$ to reflect how important each question is to them. This weight is formally represented as a mapping $w_t:V\to W_t$. Given a voter-candidate pair (v_i, c_j) and their respective answer and weight vectors $\mathbf{v}_i = [q_1(v_i), ..., q_{N_q}(v_i)]^T$, $\mathbf{c}_j = [q_1(c_j), ..., q_{N_q}(c_j)]^T$ and $\mathbf{w}_i = [w_1(v_i), ..., w_{N_q}(v_i)]^T$, the VAA computes a similarity score $s(v_i, c_j)$ between v_i 's and c_j 's opinions using a predefined weighted distance function $d(\mathbf{v}_i, \mathbf{w}_i, \mathbf{c}_j)$, with $d: \mathbb{R}^{N_q} \times \mathbb{R}^{N_q} \times \mathbb{R}^{N_q} \to \mathbb{R}_+$. Lastly, for each voter v_i , the VAA provides a ranking $\mathbf{r}_i \in \mathcal{R}(C)$ based on these similarity scores, with $\mathcal{R}(C)$ the set of total orders on C. See Table 3 in the Appendix for a summary of how the most popular VAAs align with this framework. As some of our analysis will concern parties and lists, we also account for the fact that candidates can belong to exactly one party $p \in P$ and one list $l \in L$, with P and L being the set of all parties and lists, respectively. In Swiss National Council elections, lists are party- or coalition-specific slates of candidates from which voters choose or modify their preferred selections (see Appendix A.1 for more details). A canonical set of properties that any safe VAA must satisfy commonly includes [Garzia and Marschall, 2014]:

- (R) *Reproducibility*: The VAA produces reproducible recommendations, enabling users to verify the system's reliability.
- (I) *Interpretability*: The rationale behind the VAA's recommendations is easily understandable and intuitive to users, including those with less technical expertise.
- (T) *Transparency*: The VAA's matching algorithm and all factors influencing recommendations are open-source.
- (F) Fairness: The VAA is purely issue-based and does not consider any other characteristics of voters or candidates.
- (E) *Explainability*: Voters receive clear and intuitive explanations for candidate or list recommendations.
- (P) *Privacy*: The VAA ensures the privacy and anonymity of users' responses and preferences.

Although the importance of these properties is clear, they do not offer protection against malicious actors (i.e., adversaries) aiming to manipulate the recommendations to favor a particular candidate or party. From the above definitions, one can identify three potential types of such adversaries: (i) The **candidates** providing their answer vectors, (ii) the **platform operator** in charge of choosing d, $\{A_t\}_{t=1}^{N_q}$, $\{W_t\}_{t=1}^{N_q}$ and all other aspects related to VAA's interface (such as question ordering, tie-breaking, etc.), and (iii) the **question designers** writing the questions Q.³ In Section 4, we analyze the primary dangers associated with each type of adversary, grounding our analysis in the two datasets from Smartvote presented in Section 3. Then, in Section 6, we propose solutions to mitigate these risks.

³For Smartvote, the non-profit association Politools is responsible for selecting the questions and operating the platform [Politools, 2024a].

3 Dataset

We empirically evaluate our claims using two comprehensive datasets collected by Smartvote [Politools, 2024a], which include questionnaire responses and metadata from both voters and candidates in the 2019 and 2023 Swiss National Council elections. In both elections, approximately 85% of electable candidates participated by completing the questionnaire, and around 20% of eligible Swiss voters used Smartvote for voting recommendations. These recent datasets provide a solid foundation for analyzing VAA robustness, capturing a significant portion of both voters and candidates. Smartvote contains $N_q = 75$ questions with $A_t = \{0, 25, 75, 100\}$ for questions $1 \le t \le 60$ (policy questions), $A_t = \{0, 17, 33, 50, 67, 83, 100\}$ for $61 \le t \le 67$ (value questions) and $A_t = \{0, 25, 50, 75, 100\}$ for $68 \le t \le 75$ (budget questions). For all questions, the allowable values for the weights are $W_t = \{0, 0.5, 1, 2\},\$ with 1 being the default value for answered questions and 0 the value automatically assigned to any unanswered question. The distance metric used in Smartvote is the L2 distance

$$d_{L2}(\mathbf{v}_i, \mathbf{w}_i, \mathbf{c}_j) = \sqrt{\sum_{t=1}^{N_q} (\mathbf{w}_{i,t} (\mathbf{v}_{i,t} - \mathbf{c}_{j,t}))^2}, \quad (1)$$

which is used to compute the normalized similarity scores

$$s(v_i, c_j) = 100 \cdot \left(1 - \frac{d_{L2}(\mathbf{v}_i, \mathbf{w}_i, \mathbf{c}_j)}{d_{L2}(100 \cdot \mathbf{1}_{N_q}, \mathbf{w}_i, \mathbf{0}_{N_q})}\right), \quad (2)$$

where $\mathbf{1}_{N_q}$ (respectively $\mathbf{0}_{N_q}$) denote the one-valued (respectively zero-valued) N_q dimensional vector. In addition to candidate rankings, Smartvote also provides a list ranking by averaging the similarity scores of all candidates on each list $l \in L$, i.e., $s(v_i, l) = \frac{1}{|l|} \sum_{c \in l} s(v_i, c)$. For a more detailed description of the Swiss political system and Smartvote, we refer the reader to Appendix A. In Appendix B, we provide a comprehensive description of the preprocessing applied to the two datasets, as well as an exploratory data analysis. We conducted all analyses and experiments on both datasets, but present results from the more recent 2023 dataset, as the overall findings are consistent across both elections.

4 Vulnerabilities

While Smartvote satisfies in large part⁴ all the safety properties listed in Section 2, its robustness to adversarial entities remains unclear. In this section, we analyze the key strategies that the different types of adversaries might use to increase the visibility of a particular candidate or party. Given a set of candidates C and a set of recommendations (i.e., rankings) $R_C = \{\mathbf{r}_i \in \mathcal{R}(C) \mid v_i \in V\}$, we define the k-visibility of a candidate $\nu_k(c \mid C)$ as the frequency with which candidate c appears in the top k positions of the rankings R_C . Additionally, we define the k-visibility of a party $\nu_k(p \mid P)$ as the fraction of the top k recommendations

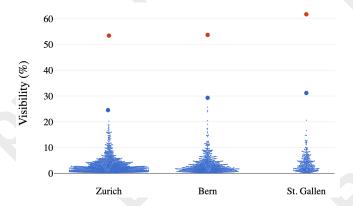


Figure 1: Visibility of crafted candidates (red) compared to all other candidates (blue) in the states of Zurich (k=36), Bern (k=24), and St. Gallen (k=12). The larger dots highlight the crafted and actual most visible candidates.

that are occupied by members of that party. Finally, we define the k-visibility of a list $\nu_k(l \mid L)$ as the frequency with which l appears in the top k positions of the list rankings $R_L = \{\mathbf{r}_i \in \mathcal{R}(L) \mid v_i \in V\}$. Throughout this work, unless specified otherwise, we set k to the number of seats allocated to the candidate's state⁵ in the National Council, for both candidate and party visibility. For lists, we use k=1 by default, as voters can only vote for one list. These default values also correspond to the number of candidates and lists visually put forward by Smartvote. Due to their specificity, we discuss the list centralization (LC), the question ordering (QO), and the tie-breaking (TB) vulnerabilities in Appendix C.

4.1 Candidates and Parties

Answer Optimization (AO) We start by investigating the potential for a single candidate to manipulate their answers to increase their popularity. The computation of the provably optimal candidate is of combinatorial complexity and thus infeasible, as pointed out by Etter et al. [2014]. However, we can find an approximate solution through randomized optimization. For each state, we craft an artificial candidate c^* using simulated annealing [Kirkpatrick et al., 1983] and optimizing $\nu_k(c^* \mid C \cup \{c^*\})$. In almost all states, the crafted candidate appears in more than 50% of top k recommendations, significantly outperforming the previously crafted candidate by Etter et al. [2014], as well as any actual candidate.⁶ Figure 1 shows that the crafted candidates in the states of Zurich, Bern, and St. Gallen easily surpass their competition in terms of visibility. Table 7 in Appendix C contains the popularity of our best crafted candidate for each state, as well as a comparison with other optimization strategies. Specifically, it demonstrates that the visibility of candidates crafted using only 1% of the voters' data is nearly as high as those optimized with the full dataset, achieving 51.70%, 50.66%, and 52.55% in Zurich, Bern, and St. Gallen, respectively. The

⁴The *fairness* and *reproducibility* properties of Smartvote are not fully met, as they break ties using last names and allowed some candidates to overwrite their initial answers on a few questions.

⁵Usually referred to as a *canton* in Switzerland

⁶Note that Etter *et al.* [2014] set k = 50 in the popularity metric, while for us $k \in \{1, \dots, 36\}$. Our result is thus strictly stronger.

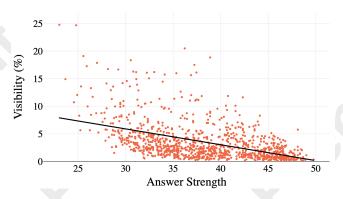


Figure 2: Relationship between the answer strength of candidates, as defined in Eq. (3), and their visibility in the state of Zurich (k=36). Each dot shows a candidate and the black line represents an ordinary least squares trend line.

analysis of the crafted candidate's profile reveals that almost no questions are answered on the answer spectrum's extremities (e.g., only 2 out of 75 answers for the crafted candidate in Zurich). This points to a systematic bias toward candidates with moderate positions. We investigate this lead next.

Answer Calibration (AC) In Smartvote, candidates are provided with four or more response options. They can deliberately choose to respond "strongly" by selecting answers at the poles (0 or 100) or "moderately" by choosing options closer to the middle of the answer spectrum (25 or 75).⁷ We define the **strength** σ of an answer \mathbf{c}_j by its deviation from the neutral position in absolute value, i.e.,

$$\sigma(\mathbf{c}_j) = \frac{1}{N_q} \sum_{t=1}^{N_q} |\mathbf{c}_{j,t} - \frac{1}{2} (\max A_t + \min A_t)|.$$
 (3)

In Figure 2, we find that in Smartvote, candidates with moderate answers (i.e., lower answer strength) are recommended significantly more often. This concerning trend suggests that candidates can artificially boost their visibility by providing moderate answers to all questions. This strategy is particularly problematic because it can be executed with minimal deviation from the true candidate's position, making it difficult to detect. Figure 3 reveals that with the current distance metric used in Smartvote ($d_{\rm L2}$), some parties can increase their visibility fourfold by unilaterally adopting this strategy.

Diversification (DIV) Figure 4 shows that parties with more candidates relative to their vote share tend to receive disproportionately more recommendations on Smartvote. This significant correlation suggests that having more candidates can skew recommendations, thereby providing an artificial advantage in voter outreach and potentially electoral success.

4.2 Platform Designers

Matching Method (MM) Louwerse and Rosema [2014] show how sensitive recommendations are to changes in the

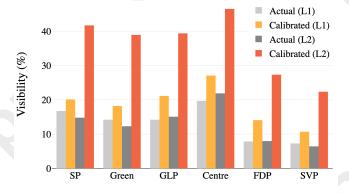


Figure 3: Comparison of actual and calibrated party visibility using the L1 and L2 distance metrics. To simulate this scenario, the answer profiles of all candidates in the party were adjusted to weaken their responses (e.g., changing all "Yes" to "Rather yes"), and the recommendations were recalculated using the L1 and L2 distance metrics.

matching method. We extend these findings by quantitatively evaluating the bias and accuracy of each distance function in Table 2. Additionally, in Table 8 of the Appendix, we show that some methods can disproportionately favor candidates at either end of the political spectrum.

Weight Selection (WS) In Smartvote, voters have the option to decrease or increase the weight of each question q_t , but without knowing the actual numerical weights $W_t = \{0, \frac{1}{2}, 1, 2\}$ corresponding to these actions. Figure 5 displays the relative change of the main parties' visibility (among voters that have weighted at least one question) if these values are changed.

Similarity Score (SS) Apart from determining the ranking \mathbf{r}_i , the similarity scores $s(v_i,c_j)$ can also be displayed to provide voters with a sense of their relative proximity to different candidates. The exact calculation of such a score is mostly arbitrary. In Smartvote, the Euclidean distance between the voter and candidate is scaled by the maximum possible distance between two answers, as specified in Eq. (2). Figure 6 shows that the similarity scores of the best-matching candidate vary by party and are generally quite low, which is in large part a consequence of the curse of dimensionality [Thirey and Hickman, 2015]. This disparity could ultimately influence voters from different parties in different ways.

4.3 Question Designers

Question Favoritism (QF) Certain questions can significantly benefit specific parties by aligning closely with their popular stances. Figure 7 shows the relative change in party visibility based on the size of alternative questionnaires. These questionnaires consist of a subset of questions from the original set, selected to benefit the respective parties the most during the elections in the state of St. Gallen. With

⁷Answering moderately can be used to indicate a nuanced position, openness to compromise, or ambivalence. As such, the added expressivity is regarded to be beneficial [Batterton and Hale, 2017].

⁸These values are available on the *About* page on Smartvote, but they are not displayed directly alongside the questions.

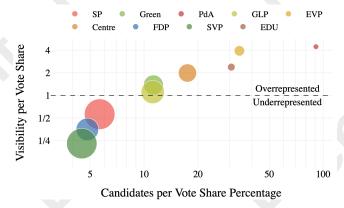


Figure 4: Relationship between the number of candidates per percent of vote share and the ratio of visibility to vote share for parties in the state of Zurich. The size of each dot represents the vote share of the corresponding party. Vote shares are calculated based on the votes received by candidates participating in Smartvote for the 2023 National Council election. Exact values can be found in the column *Vote Share (adjusted)* of Table 4 in the Appendix.

this knowledge, an adversarial question designer could favor questions that benefit their preferred party.

Question Correlation (QC) If a question is advantageous for a particular party, introducing additional questions with answers highly correlated to this question (among voters and candidates) implicitly increases its weight. For instance, asking the negation of a question effectively doubles the original question's weight. Although this strategy is inherently associated with question favoritism, it has the potential to magnify its impact.

5 Measuring Robustness

From Table 1, we note that three high-risk vulnerabilities, namely AC, AO, and MM, are highly dependent on the matching method. To assess the impact of matching methods on robustness, we compare the five most commonly used distance functions and two novel proposals using various key robustness metrics. A formal definition of these distance functions is provided in Appendix D.3.

Party Bias (BIA). We assess the deviations in party visibility for each matching method relative to the median visibility observed across all other evaluated methods (see Appendix D.1 for a detailed discussion). Here we consider the mean absolute deviation (BIA1) and max deviation (BIA2) over the eight largest parties.

Calibration Potential (CP). For each matching method, we repeat the analysis of Figure 3 and measure the average relative visibility gain or loss that results from a party employing the moderate answering strategy (CP-M) or the strong answering strategy (CP-S) weighted by the adjusted voter shares of the parties in the 2023 election (see Table 4 in Appendix A for the exact values).

Answer Strength Correlation (ASC). This metric addresses the answer calibration manipulation strategy. It is defined as the Pearson correlation between the answer strength (defined

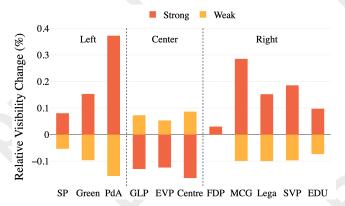


Figure 5: Relative visibility change of all parties if the available question weights are set to $W_t = \{0, \frac{1}{10}, 1, 10\}$ (strong) or $W_t = \{0, \frac{9}{10}, 1, \frac{10}{9}\}$ (weak). The visibility of each party is computed using only the voters that have weighted at least one question. Parties are listed according to their parliamentary seating arrangement, with traditional larger coalitions (left, center, right) shown at the top. As observed, the actual numerical value of the weights can significantly favor certain coalitions, with center parties benefiting from weak weights and left- and right-wing parties from strong weights.

in Eq. 3) and the expectation-normalized visibility of candidates. The expectation-normalized visibility adjusts for the varying number of candidates in each state by multiplying the visibility by the ratio of the number of candidates to the number of available seats in the state, ensuring comparability across different states. To minimize the effectiveness of any answer calibration strategy regarding the answer strength, this metric should ideally be close to zero, indicating no systematic bias toward candidates with moderate or strong answers.

Gini Coefficient (GIN). This metric measures the Gini coefficient of the expectation-normalized visibilities over all candidates, indicating how evenly distributed the recommendations are among them. A Gini coefficient of 0 represents a perfectly even distribution, and a coefficient of 1 indicates a completely uneven distribution. While there is no ideal Gini coefficient for a distance method, and actual election votes are typically less evenly distributed than Smartvote recommendations (see Figure 20 in the Appendix), the Gini coefficient offers insight into the differences in recommendation diversity between matching methods.

Party Match Accuracy (ACC1). This metric measures the proportion of voters whose top list recommendation matches their preferred party. As manual accuracy checks are impractical, comparing the voter's stated preferred party with the party recommended by the algorithm is common for assessing the accuracy of VAAs [Garzia and Marschall, 2014]. For Smartvote, which does not directly recommend parties, we use the party from the best-matching list as a proxy. While this metric is appealing for its simplicity, it assumes that voters know the party that best represents them, which may not always be true.

Normalized Party Rank (ACC2). This metric provides deeper insight into the rankings of lists associated with vot-

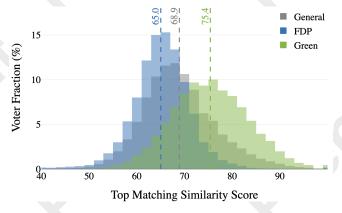


Figure 6: Distribution of similarity scores between voters and their top matching candidate, with colored histograms isolating voters whose top candidate is from a specific party. This histogram reveals that the matching percentages vary significantly based on the party of the top matching candidate. It also shows that for many voters, their top matching candidate is surprisingly low (below 70%).

ers' preferred parties. It measures the average normalized rank of the top list for the preferred party, with normalization adjusting for the number of lists per state. A normalized rank of 0 means the list is recommended first, while a value of 1 means it is recommended last.

Strong Disagreement Accuracy (ACC3). This metric measures the disagreements between voters and their recommended candidates. However, it specifically focuses on questions that voters weighted more strongly, indicating their greater importance. This metric should ideally be low, as voters likely expect their recommended candidates to align with them on these high-priority questions.

6 Future Work on Mitigation Approaches

Below, we present a series of possible mitigation strategies, specifying the vulnerabilities they aim to address. We also provide mitigations for TB, QO and LC in Appendix E. We emphasize that these strategies have not been extensively tested and may introduce unintended harms. We introduce them here as a foundation for future work, aiming to facilitate systematic research in this direction. Mitigation strategies currently under Politools review are marked with **Q**.

Q L1 or Angular instead of L2 (AC, AO, MM). While each distance metric has its trade-offs, we find in Table 2 that L1 and Angular consistently offer better robustness than L2 without sacrificing accuracy. Specifically, L1 outperforms L2 in ACC1 and ACC2, while Angular excels in ACC3 with only minor reductions in ACC1 and ACC2. Therefore, we argue that any of these two methods is a viable robust substitution for L2. Alternatively, the Hybrid method appears to offer strong robustness properties with only a slight decrease in accuracy across all three metrics.

Lower Expressivity (AC, AO). Reducing the number of allowable answers can reduce the impact of many vulnerabilities by limiting opportunities for fine-grained manipulation. Since expressivity is important for voters, it could be reduced

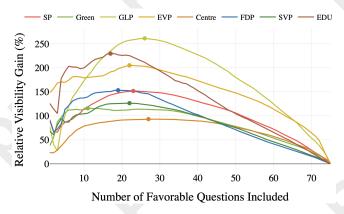


Figure 7: Relative visibility gain for each party using a set of greedily selected optimal questions to generate voting advice in the state of St. Gallen. Each line represents a political party and shows its increase in visibility as more and more favorable questions are included, compared to the baseline scenario with the full questionnaire. Circles indicate each party's maximum attainable visibility (e.g., when only choosing the best-aligned 12 questions, the Green party can increase its visibility by 120%).

specifically for candidates. For example, candidates could be restricted to answering "Yes" or "No" for each question, while voters still have "Rather yes" and "Rather no" as options. This would effectively mitigate the answer calibration strategy, which, based on our subjective assessment in Table 1, poses the greatest risk.

Q Deal-breaker Filtering (WS). As demonstrated by the vulnerability to weight selection, voters could easily misunderstand the effect of weighting questions. To address this issue, we propose to allow only the weights to $W_t = \{0, 1, \infty\}$ for each question q_t . Assigning a weight ∞ to a question effectively treats it as a deal-breaker [Isotalo, 2021], directly excluding all candidates who answered differently from the voter on that question. To avoid leaving voters without candidates due to excessive filtering, the matching algorithm could consider the number of disagreements on deal-breakers as the primary factor in determining the similarity scores. Alternatively, one could also allow voters to exclude all candidates not aligned with their chosen side of the answer spectrum relative to the neutral response.

Q Selective Answering (QF, QC). Voters should be informed that answering more questions does not necessarily lead to a more accurate recommendation and may even distort the results. The user interface could instead promote a more selective approach to question selection by each voter.

Distance to Party Mean (AC, AO). Voters often lack tools to assess a candidate's honesty and determine if they answered truthfully or exploited VAA vulnerabilities to boost their visibility. One solution is to display the distance between each candidate's answers and their party's mean answers. A large distance might prompt voters to scrutinize the candidate's responses more closely. However, this metric would only be a proxy for honesty, as some candidates may naturally deviate from their party's position [Schwarz *et al.*, 2010].

Distance Function (See App. D.3)	BIA1 ↓	BIA2 ↓	CP-M ↓	CP-S ↓	ASC ↓	GIN	ACC1	ACC2 ↓	ACC3 ↓	Used By
L2	23.0%	+40.7% (EVP)	+207%	-71%	-0.470	0.475	41.0%	0.103	7.8%	Smartvote
L1	14.3%	+24.4% (Centre)	+46%	-50%	-0.280	0.373	41.8%	0.101	11.0%	Wahl-O-Mat
Angular	4.1%	-12.2% (GLP)	-27%	-13%	0.190	0.349	40.2%	0.109	7.0%	
Agreement Count	3.6%	+7.8% (SVP)	-36%	-4%	0.256	0.317	35.7%	0.111	15.0%	Stemwijzer
Mahalanobis	<u>29.2%</u>	-47.2% (EDU)	+305%	-69%	0.044	0.523	<u>29.0%</u>	0.142	21.6%	-
L1 Bonus	15.5%	-27.1% (GLP)	-81%	+27%	0.583	0.387	37.9%	0.109	11.3%	Smartvote (old)
Hybrid	5.3%	-15.7% (GLP)	-55%	-12%	0.292	0.349	40.2%	0.106	10.1%	EUVox

Table 2: Comparison of alternative distance functions based on various metrics defined in Section 5. The arrows indicate what is desired from the metric (\uparrow : Higher is better, \downarrow : Lower is better, $|\downarrow$ |: Closer to 0 is better). The best value for each metric is highlighted in bold, and the worst value is underlined. The GIN metric is purely informational, with no suggestion that higher or lower values are better. *Smartvote (old)* refers to the Smartvote VAA until 2010. A detailed discussion about the counterintuitive CP-M and ASC value for Mahalanobis is provided in Appendix D.2.

Limiting the Number of Candidates (DIV). To prevent parties from disproportionately boosting their visibility by increasing candidate numbers, we propose limiting the number of candidates from the same party that can be recommended to any voter. This limit could be based on the similarity score between the voter's position and each party's average position. For instance, if two parties have the same similarity score with a given voter but one has more candidates, the top k recommendations should be evenly distributed between the parties, minimizing the risk of biased recommendations arising from the diversification strategy.

Fair Answer Normalization (SS). To avoid presenting varying similarity scores to voters from different parties (as shown in Figure 6), we propose normalizing similarity scores relative to the top candidate for each voter (who would always be considered a 100% match). While this would change the score's meaning and might reduce its overall usefulness, it would also eliminate bias.

7 Related Work

VAAs emerged around 30 years ago and have quickly gained popularity since then. Garzia and Marschall [2012] provide a comprehensive overview of existing VAAs, summarized in Table 3 in the Appendix. The voter data collected by VAAs are a treasure trove, for political, social, and computer scientists alike. Etter *et al.* [2014] for example, extract valuable data on the Swiss political landscape. An extended related work discussion on the influence of VAAs on democratic institutions and their development is detailed in Appendix F.

VAAs under Scrutiny. Walgrave et al. [2009] show that the question selection has a substantial impact on the voting advice. Louwerse and Rosema [2014] highlight the significant impact matching methods (mainly L1 and L2) have on recommendations, using StemWijzer as an example. We corroborate this finding but crucially demonstrate that these matching methods behave differently in the presence of an adversary. Van der Linden and Dufresne [2017] critically analyze current methods to visualize aggregate results, and propose a technique based on learned dimensions to correct shortcomings. Finally, Isotalo [2021] identifies several issues with Finnish VAAs, including lack of transparency, user interactiv-

ity, and problems in statement structure. Our work supports the effectiveness of their suggested filtering method.

Adversarial Robustness of Recommender Systems. Other applications have recognized the importance of adversarial robustness [Hurley, 2011; Tang *et al.*, 2019] and the challenges of questionnaire design [Pasek and Krosnick, 2010]. Ovaisi *et al.* [2022] provide a toolkit to compare the robustness of learning-based recommender systems. Given the much stricter requirements of recommender systems for democracy (see Section 2), while our introduced metrics apply to all methods, we restrict our evaluation to non-learning-based methods for now.

8 Outlook

This study highlights critical vulnerabilities in voting advice applications (VAAs), providing empirical evidence that malicious actors could pose a risk to democratic processes. Crucially, many vulnerabilities also uncover the existence of strong biases in VAAs, even in the absence of adversarial entities. We are convinced that VAAs are a highly desirable addition to the political landscape and believe that our proposed comparative metrics and mitigations can help guide future VAA development toward more robust designs. As VAAs continue to evolve in the era of AI, future work should also aspire to extend our results to other types of political recommender systems that fall outside our formalism.

Ethical Statement

The dataset has been collected and anonymized by Politools in accordance with the new Swiss Federal Act on Data Protection (nFADP), the Telecommunications Act (TCA), and other applicable data protection regulations [Politools, 2024b]. Further, we strictly follow the platform's terms of use for data. As such, we do not publish results that may be attributed to specific individuals. In accordance with the terms of use for research, the dataset is kept private, and we adhere to established best practices for dealing with sensitive data. While the dataset cannot be made accessible directly, it might be made available to researchers by Politools upon request [Politools, 2024a]. Given access to the data, all numerical results and figures can be easily reproduced using the code

in the supplementary material. In the absence of established Ethics guidelines, we follow Menlo's report on Computer Science research principles [Kenneally and Dittrich, 2012]. Publicly disclosing all found vulnerabilities presents a risk, as various actors might benefit from exploiting them. We mitigate these risks by publishing our results after Switzerland's national election, leaving enough time to implement potential mitigation for the 2027 elections. To the best of our knowledge, no countries with popular VAAs that could be affected by our research will hold national elections in the months following the publication of this work. Thus, we believe that this is the right time to shed light on these vulnerabilities. Overall, we believe that despite some inherent risks, this work will have a clear net positive social impact by providing tools to enhance the robustness of VAAs, and consequently, democracies.

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